

## Message Text

SECRET

PAGE 01 BELGRA 01299 170737Z  
ACTION SS-25

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FM AMEMBASSY BELGRADE  
TO SECSTATE WASHDC 5228

S E C R E T BELGRADE 1299

EXDIS

FOR ASSISTANT SECRETARY VEST (EUR) AND ROBERT HUNTER (NSC)  
FROM EAGLEBURGER

E.O. 11652: GDS  
TAGS: OVIP (TITO, JOSIP BROZ) YO US  
SUBJECT: SECURITY AND THE TITO VISIT

1. YOU WILL NOTE (IF YOU EVER READ MY TELGRAMS) THAT DRAGAN BERNARDIC RAISED WITH ME TODAY YUGOSLAV CONCERN OVER ANTI-TITO DEMONSTRATIONS DURING THE MARCH VISIT. THIS COMES ON THE HEELS OF SIMILAR REPRESENTATIONS TO ARTHUR WORTZEL AND NICK ANDREWS YESTERDAY AND IS, I SUSPECT, A CONSEQUENCE OF INCREASING YUGOSLAV CONCERN OVER THE SOUR IMPRESSION SUCH DEMONSTRATIONS WOULD MAKE ON THE OLD GENTLEMAN. UNFORTUNATELY, WE ARE TO SOME DEGREE THE VICTIMS OF OUR OWN SUCCESS: THE KARDELJ VISIT PASSED WITHOUT INCIDENT. APPARENTLY THE FACT THAT THERE WERE NO DEMONSTRATIONS AGAINST KARDELJ MADE A SUBSTANTIAL IMPRESSION ON HIM AND WAS ONE OF THE ELEMENTS THAT LED TO THE YUGOSLAV CONCLUSION THAT THE VISIT HAD GONE SO WELL. DESPITE MY BEST EFFORTS TO EXPLAIN THAT KARDELJ ISN'T TITO, THE YUGOSLAVS NEVERTHELESS CLEARLY WANT THE MARCH VISIT TO BE AS FREE OF UNPLEASANT INCIDENTS AS WAS THE KARDELJ VISIT.

2. I KNOW HOW DIFFICULT IT IS TO COPE WITH THE CONFLICT BETWEEN THE OBLIGATIONS OF A GOOD HOST AND FIRST AMENDMENT  
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RIGHTS, BUT I WANT TO FLAG FOR YOU MY OWN INCREASING CONCERN THAT ANTI-TITO DEMONSTRATIONS, NO MATTER HOW "PEACEFUL," WILL GO A LONG WAY TO UNDERCUTTING EVERYTHING ELSE WE ARE TRYING TO ACCOMPLISH WITH THIS VISIT.

3. SOME PREVENTIVE ACTIONS SEEM, FROM THIS DISTANCE, TO BE RELATIVELY EASY. FOR EXAMPLE, I HOPE THAT EXTRAORDINARY EFFORTS

WILL BE MADE TO PROTECT ALL REPEAT ALL GOY FACILITIES IN THE US FOR THE PERIOD LEADING UP TO, INCLUDING, AND FOR A REASONABLE PERIOD FOLLOWING THE TITO VISIT. SOME FORM OF ATTACK ON THE YUGOSLAV EMBASSY OR FACILITIES IN OTHER CITIES IS POSSIBLE AND WE SHOULD PROTECT AGAINST IT.

4. BUT THAT STILL LEAVES THE QUESTION OF DEMONSTRATIONS IN FRONT OF THE WHITE HOUSE, FOR WHICH I UNDERSTAND PERMITS HAVE ALREADY BEEN GRANTED BY THE PARK SERVICE. IS THERE NO WAY, DRAWING A LEAF FROM THE RECENT IRANIAN EXPERIENCE, TO WITHDRAW THIS PERMISSION, OR AT LEAST TO ASSURE THAT THE DEMONSTRATIONS TAKE PLACE OUT OF SIGHT OF BLAIR HOUSE AND THE WHITE HOUSE? WHILE THERE MAY BE NO SPECIFIC INTELLIGENCE TO INDICATE THAT THE DEMONSTRATIONS NOW PLANNED WILL BE ANYTHING BUT PEACEFUL, THE HISTORY OF YUGOSLAV EMIGRE ACTIVITY IN THE UNITED STATES DEMONSTRATES A PENCHANT FOR VIOLENCE THAT OUGHT TO BE TAKEN VERY SERIOUSLY. IT OUGHT TO BE POSSIBLE TO ARGUE FROM THE RECORD THAT THERE IS A "CLEAR AND PRESENT DANGER" OF VIOLENCE WHICH MUST BE PROTECTED AGAINST.

5. I KNOW THAT EVERY EFFORT IS BEING MADE TO MAKE THIS A SUCCESSFUL VISIT; I ALSO RECOGNIZE THAT THE WORLD WILL NOT COME TO AN END IF THERE ARE A FEW DEMONSTRATIONS. BUT NO ONE SHOULD BE IN ANY DOUBT THAT DEMONSTRATIONS, EVEN IF PEACEFUL, WILL HAVE A HARMFUL EFFECT ON THE ATTITUDE TITO WILL CARRY AWAY WITH HIM FROM WASHINGTON.

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EAGLEBURGER

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